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CENTRAL INTELLIGENCE AGENCY

ER 10-569

28 January 1958


MEMORANDUM FOR: Executive Secretary
National Security Council

SUBJECT : Recommended Revisions of National Security Council
Intelligence Directives

REFERENCE : Your memorandum dated 29 January 1957, subject:
Report to the President by the President's Board
of Consultants on Foreign Intelligence Activities,
dated December 20, 1956

1. In accordance with the memorandum of the Executive Secretary referenced above, the intelligence community has now concurred in the following revised and consolidated draft National Security Council Intelligence Directives:

NSCID No. 1 -- Basic Duties and Responsibilities
NSCID No. 2 -- Coordination of Collection Activities
NSCID No. 3 -- Coordination of Intelligence Production


NSCID No. 5 -- U. S. Espionage and Counterintelligence
Activities Abroad

NSCID No. 6 -- Electronics Intelligence (ELINT)

Copies of these draft directives are attached herewith except for NSCID No. 5, which because of its security classification, is transmitted separately.

2. This completes the recommended review of NSCIDs except for the present NSCID No. 9 (Special Intelligence) which is still under consideration by the United States Communications Intelligence Board. In addition I am transmitting separately at this time a recommended new NSCID No. 7 on "Critical Intelligence Communications" which has been concurred in jointly by the United States Communications Intelligence Board and the Intelligence Advisory Committee.

3. You will note that in addition to a general revision of the language of all these directives, the present drafts of NSCID Nos. 1, 2 and 3 include provisions formerly covered by separate NSCIDs, which may


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now appropriately be eliminated, as follows:

Former NSCID No. 4 -- covered in NSCID No. 1, by paragraph 11.
Former NSCID No. 6 -- covered in NSCID No. 2, by paragraph 8.
Former NSCID No. 7 -- covered in NSCID No. 2, by paragraph 7.
Former NSCID No. 8 -- covered in NSCID No. 1, by paragraph 16.
Former NSCID No. 10 -- covered in NSCID No. 2, generally.
Former NSCID No. 11 -- covered in NSCID No. 1, by paragraph 17.
Former NSCID No. 12 -- covered in NSCID No. 1, by paragraph 18.
Former NSCID No. 15 -- covered in NSCID No. 1, by paragraphs 13 and 14.
Former NSCID No. 16 -- covered in NSCID No. 1, by provisions in
paragraphs 12, 13, 15, and 16; and in
NSCID No. 2, by paragraphs 1, 5, 9 and 10.

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4. The issuance by the National Security Council of revised National Security Council Intelligence Directives will automatically require the intelligence community to review outstanding Director of Central Intelligence Directives (DCIDs), which provide for detailed implementation of NSCIDs. A number of responsible committees and offices have already begun preliminary work on this revision of DCIDs; and I propose to issue revised DCIDs, seriatim, as each is processed through the Intelligence Advisory Committee structure over the next several months, with information copies to you.


ALLEN W. DULLES
Director

Attachments as stated

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Concurred in by the IAC
21 January 1958

NATIONAL SECURITY COUNCIL INTELLIGENCE DIRECTIVE NO. 1 *

BASIC DUTIES AND RESPONSIBILITIES

For the purpose of coordinating the intelligence activities of the several Government departments and agencies in the interest of national security and pursuant to the provisions of Section 102 of the National Security Act of 1947, as amended, the National Security Council hereby authorizes and directs that:

1. The Director of Central Intelligence shall coordinate the foreign intelligence effort of the United States, in accordance with principles established by statute and pertinent National Security Council directives.

2. To maintain the relationship necessary to a fully coordinated intelligence community**, an Intelligence Advisory Committee consisting of the Director of Central Intelligence, who shall be chairman thereof, the intelligence chiefs of the Departments of State, Army, Navy, and Air Force and of the Joint Staff (JCS) and representatives of the Director, Federal Bureau of Investigation and of the Atomic Energy Commission is

*This Directive supersedes NSCID #1, revised 3/28/52; NSCID #4, revised 8/29/56; NSCID #8 of 5/25/48; NSCID #11 of 1/6/50; NSCID #12 of 1/6/50; NSCID #15 of 6/13/51.

**The intelligence community includes the Central Intelligence Agency; the intelligence components of the Departments of State, Army, Navy and Air Force, and of the Joint Staff (JCS); the Federal Bureau of Investigation; and the Atomic Energy Commission. Other components of the departments and agencies of the Government are included only to the extent of the agreed participation in regularly-established interdepartmental intelligence activities.

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established to advise the Director of Central Intelligence. The Director of Central Intelligence shall invite the chief of any other department or agency having functions related to the national security to sit with the Intelligence Advisory Committee whenever matters within the purview of his agency are to be discussed.

3. In carrying out the duty of the Central Intelligence Agency to advise and make recommendations to the National Security Council in matters concerning such intelligence activities of the departments and agencies of the Government as relate to the national security, the Director of Central Intelligence shall transmit therewith a statement indicating the concurrence or non-concurring views of the members of the Intelligence Advisory Committee: Provided, That when unanimity is not obtained among the military members of the Intelligence Advisory Committee, the Director of Central Intelligence shall refer the problem to the Secretary of Defense before presenting it to the National Security Council.

4. Recommendations transmitted by the Director of Central Intelligence shall, when approved by the National Security Council, be issued as National Security Council Intelligence Directives or as other appropriate Council directives and, as applicable, shall be implemented within the departments and agencies of the Government.

5. The Director of Central Intelligence shall act for the National Security Council to provide for detailed implementation of National Security Council Intelligence Directives by issuing such supplementary Director of Central Intelligence Directives as may be required. Such implementing directives in which the Intelligence Advisory Committee

concurrs unanimously shall be issued by the Director of Central Intelligence, and shall be implemented, as applicable, within the departments and agencies. Where disagreement arises between the Director of Central Intelligence and one or more members of the Intelligence Advisory Committee over such directives the proposed directive, together with statements of non-concurring views, shall be forwarded to the National Security Council for resolution as provided in paragraph 3.

6. National intelligence is that intelligence which is required for the formulation of national security policy, concerns more than one department or agency, and transcends the exclusive competence of a single department or agency. The Director of Central Intelligence shall produce* national intelligence and disseminate it to the President, members of the National Security Council, members of the Intelligence Advisory Committee and, subject to existing statutes, to such other components of the Government as the National Security Council may from time to time designate or the Intelligence Advisory Committee may recommend. Intelligence so produced shall have the concurrence of the members of the Intelligence Advisory Committee or shall carry a statement of substantially differing opinion.

7. Departmental intelligence is that intelligence which any department or agency requires to execute its own mission. Departmental intelligence

*By "produce" is meant "to correlate and evaluate intelligence relating to the national security" as provided in the National Security Act of 1947, as amended, section 102 (d)(3).

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may be disseminated in accordance with existing statutes and Presidential policy including that reflected in international agreements.

8. Insofar as practicable, in the fulfillment of their respective responsibilities for the production of intelligence, the several departments and agencies shall not duplicate the intelligence activities and research of other departments and agencies and shall make full use of existing capabilities of the other members of the intelligence community.

9. The Director of Central Intelligence is authorized to disseminate national intelligence and interdepartmental intelligence produced within the Intelligence Advisory Committee structure on a strictly controlled basis to foreign governments and international bodies upon his determination with the concurrence of the Intelligence Advisory Committee, that such action would substantially promote the security of the United States: Provided, That such dissemination is consistent with existing statutes and Presidential policy including that reflected in international agreements; and provided further that any disclosure of FBI intelligence information shall be cleared with that agency prior to dissemination.

10. Whenever any member of the Intelligence Advisory Committee obtains information which indicates an impending crisis situation, such as any outbreak of hostilities or other condition which affects the security of the United States to such an extent that immediate action or decision by the President or the National Security Council may be required, he shall immediately transmit the information to the Director of Central

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Intelligence and the other members of the Intelligence Advisory Committee as well as to other officials or agencies as may be indicated by the circumstances. The Director of Central Intelligence shall, in consultation with the Intelligence Advisory Committee, immediately prepare and disseminate as appropriate the national intelligence estimate of the situation, in accordance with the procedures outlined in paragraphs 6 and 9, above.

11. To provide general guidance and specific priorities for the production of national and other intelligence and for collection and other activities in support thereof, the Central Intelligence Agency in collaboration with the other departments and agencies concerned, shall:

- (a) prepare an outline of comprehensive National Intelligence Objectives generally applicable to foreign countries and areas; (b) identify from time to time, and on a current basis, Priority National Intelligence Objectives with reference to specific countries and subjects; and (c) issue such outline and priority objectives, for general intelligence guidance, and formally transmit them to the National Security Council.

12. In accordance with policies, procedures and practices established by the Director of Central Intelligence as provided in paragraph 5, above, the individual components of the intelligence community shall maintain a continuing interchange of intelligence, intelligence information, and other information which has utility for intelligence purposes.

13. The Director of Central Intelligence in consultation with and supported by the Intelligence Advisory Committee agencies shall call upon the other departments and agencies as appropriate to ensure that on intelligence matters affecting the national security the intelligence

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community is supported by the full knowledge and technical talent available in the Government.

14. The Director of Central Intelligence in coordination with the Intelligence Advisory Committee agencies shall ensure that the pertinence, extent, and quality of the available foreign intelligence and intelligence information relating to the national security is continually reviewed as a basis for improving the quality of intelligence and the correction of deficiencies.

15. In accordance with policies, procedures and practices established by the Director of Central Intelligence as provided in paragraph 5, above, and within the limits of their capabilities, the individual components of the intelligence community shall produce or procure such intelligence, intelligence information, and other information which has utility for intelligence purposes relating to the national security as may be requested by one of the departments or agencies.

16. To facilitate maximum community utilization of intelligence, intelligence information and other material with utility for intelligence purposes, the Director of Central Intelligence in consultation with the departments and agencies concerned shall take appropriate measures to facilitate the coordinated development of compatible referencing systems within the departments and agencies engaged in intelligence activities. Central reference facilities as a service of common concern shall be provided by the Central Intelligence Agency and/or other departments and agencies, as appropriate.

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17. The Director of Central Intelligence shall, in consultation with members of the Intelligence Advisory Committee and with other appropriate offices, ensure the development of policies, procedures, and practices for the protection of intelligence sources and methods from unauthorized disclosure.

18. The departments and agencies of the Government shall establish appropriate policies and procedures to control and limit undesirable publicity relating to intelligence activities. Each shall also establish appropriate policies and procedures to prevent the unauthorized disclosure from within that agency of intelligence information or activity.

19. To the extent authorized by paragraph (e) and for the purposes recited in paragraphs (d)(1) and (2) of Section 102 of the National Security Act of 1947, as amended, the Director of Central Intelligence, or representatives designated by him, in consultation with the head of the intelligence or other appropriate component of the department or agency concerned, shall make such surveys of departmental intelligence activities of the various departments and agencies as he may deem necessary in connection with his duty to advise the National Security Council and to coordinate the intelligence effort of the United States.

20. The Director of Central Intelligence shall make arrangements with the departments and agencies for the assignment to the Central Intelligence Agency of such experienced and qualified personnel as may be of advantage for advisory, operational, or other purposes. In order to facilitate the performance of their respective intelligence missions, the departments

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and agencies concerned shall, by agreement, provide each other with such mutual assistance as may be within their capabilities and as may be required in the interests of the intelligence community for reasons of economy, efficiency, or operational necessity. Primary departmental interests shall be recognized and shall receive the cooperation and support of the Central Intelligence Agency.

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Concurred in by the IAC
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NATIONAL SECURITY COUNCIL INTELLIGENCE DIRECTIVE NO. 2*

COORDINATION OF COLLECTION ACTIVITIES

To promote sound and efficient utilization of the several departmental and agency collecting and reporting facilities, in the interests of national security, and pursuant to the provisions of Section 102 of the National Security Act of 1947, as amended, the National Security Council hereby authorizes and directs that the following over-all policies and objectives shall apply to the interdepartmental coordination of foreign intelligence collection activities not covered by other National Security Council Directives.

1. The Director of Central Intelligence, in consultation with the Intelligence Advisory Committee or individual members of the intelligence community, shall ensure that planning for the utilization of the collecting and reporting capabilities for intelligence purposes of each of the several departments and agencies avoids undesirable duplication and uncoordinated overlap and provides adequate coverage for national security purposes.

2. The Department of State shall have primary responsibility for, and shall perform as a service of common concern, the collection abroad** of political, sociological, economic, scientific and technical information.

*This Directive supersedes NSCID #2 of 1/13/48; NSCID #6 of 12/12/47; NSCID #7 of 2/12/48; NSCID #10 of 1/18/49 and NSCID #16 of 3/7/53.

**i.e., outside the United States and its possessions.

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3. The Departments of the Army, Navy and Air Force shall have primary responsibility for, and shall perform as a service of common concern, the collection abroad of Army, Naval, and Air intelligence information, respectively. Owing to the importance of scientific and technical intelligence to the military services, this collection responsibility shall include scientific and technical, as well as economic information pertinent to departmental missions.

4. The Central Intelligence Agency may collect abroad intelligence information in support of assigned functions or as a by-product of the assigned functions: Provided, That this collection involves no undesirable duplication of any of the specific assignments in paragraphs 2 or 3, above.

5. The senior U.S. representative in each nation or foreign jurisdiction where the United States maintains official representation shall coordinate in his area the collection activities not covered by other National Security Council Directives. Full utilization shall be made of the assigned duties, individual initiative, or favorable contacts of departmental and agency representatives.

6. Intelligence information collected abroad in accordance with the terms of this Directive by any agency in the field shall, wherever possible, be transmitted immediately to the field representatives of the agency carrying out the foreign collection activity mentioned in paragraphs 2, 3, or 4, above, who shall then be responsible

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for its onward transmission: Provided, That the original collector shall not be enjoined from transmitting the information to his own headquarters.

7. The Central Intelligence Agency, as a service of common concern, shall be responsible for the selective exploitation within the United States of non-governmental organizations and individuals as sources of foreign intelligence information, in accordance with policies, procedures and practices established as provided in paragraph 5 of NSCID No. 1, by the Director of Central Intelligence with the concurrence of the Intelligence Advisory Committee.

8. The Central Intelligence Agency shall conduct, as a service of common concern, monitoring of foreign radio and television propaganda and press broadcasts required for the collection of intelligence information to meet the needs of all departments and agencies in connection with the national security and shall disseminate such intelligence information to the several departments and agencies which have an authorized interest therein.

9. The Central Intelligence Agency shall conduct the exploitation of foreign language publications for intelligence purposes, as appropriate, as a service of common concern. The Director of Central Intelligence shall coordinate this activity with similar activities maintained by the departments and agencies to satisfy their own requirements.

10. Departments and agencies carrying out the collection activities mentioned above shall recognize, in establishing collection programs, the needs of the other departments and agencies.

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28 January 1958

NATIONAL SECURITY COUNCIL INTELLIGENCE DIRECTIVE NO. 3*

COORDINATION OF INTELLIGENCE PRODUCTION

For the purpose of coordinating the intelligence production activities of the several Government departments and agencies in the interest of national security and pursuant to the provisions of Section 102 of the National Security Act of 1947, as amended, the National Security Council hereby authorizes and directs that the following over-all policies, objectives, categories of intelligence and allocations of responsibility be established:

1. Basic Intelligence

a. Basic intelligence is that factual intelligence which results from the collation of encyclopedic information of a fundamental and more or less permanent nature and which, as a result of evaluation and interpretation, is determined to be the best available.

b. An outline of all basic intelligence required by the Government shall be maintained by the Central Intelligence Agency in collaboration with the appropriate departments and agencies. This outline shall be broken down into chapters, sections, and sub-sections which shall be allocated as production and maintenance responsibilities to Central Intelligence Agency and/or to those other departments or agencies of the Government which are best qualified by reason of

*This Directive supersedes NSCID No. 3 of 1/13/48

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mission, production capability, and primary interest to assume the production and maintenance responsibilities. To ensure the production of the basic intelligence required by the Government and the fullest possible use of current departmental and agency capabilities, changes in the outline or allocations of production and maintenance responsibilities shall be effected by agreement between the Director of Central Intelligence and the departments and agencies concerned.

c. Basic intelligence required in the interest of national security shall be compiled and continuously maintained in National Intelligence Surveys to cover foreign countries, areas, or broad special subjects, in accordance with NSC-approved NIS Standard Instructions and interdepartmental-approved amendments thereto. The National Intelligence Surveys will be disseminated in such form as shall be determined by the Director of Central Intelligence in consultation with the departments and agencies concerned.

d. The Director of Central Intelligence shall be responsible for coordinating production and maintenance, and for accomplishing the review, publication, and dissemination of these National Intelligence Surveys, and shall make such requests of the departments and agencies as are necessary for proper development and maintenance of the Surveys.

e. Departments or agencies to be called on for contributions to this undertaking may include other than those represented permanently on the Intelligence Advisory Committee.

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2. Current Intelligence

a. Current intelligence is that intelligence of all types and forms of immediate interest which is usually disseminated without the delays incident to complete evaluation or interpretation.

b. The Central Intelligence Agency and the several departments and agencies shall produce and disseminate such current intelligence as may be necessary to meet their own internal requirements. Normally, the current intelligence produced by the Central Intelligence Agency is produced primarily to meet the needs of the President and National Security Council; in addition it serves the common needs of the interested departments and agencies of the Government for current intelligence which they themselves do not produce. The departments and agencies will contribute to the Central Intelligence Agency current intelligence publications as practicable.

3. Departmental Intelligence is that intelligence which any department or agency requires to execute its own mission.

4. Interdepartmental Intelligence is integrated departmental intelligence which is required by departments and agencies of the Government for the execution of their missions but transcends the competency of a single department or agency to produce. Joint Intelligence is a special category of interdepartmental intelligence jointly produced by the Military Departments in the performance of the assigned missions of the Joint Chiefs of Staff. The subcommittee structure of the IAC may be utilized for the production and dissemination of interdepartmental intelligence.

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5. National Intelligence is that intelligence which is required for the formulation of national security policy, concerns more than one department or agency and transcends the exclusive competence of a single department or agency. The production of national intelligence is covered in NSCID No. 1. Intelligence relating to the national security which has been produced as interdepartmental or departmental intelligence may also, when appropriate, be submitted through the Intelligence Advisory Committee for issuance as national intelligence by the Director of Central Intelligence as provided in NSCID No. 1.

6. Each department or agency, taking full cognizance of the facilities of the other agencies, shall maintain adequate research facilities to accomplish its departmental intelligence production mission and to provide such additional intelligence within its field of primary responsibilities as may be necessary to satisfy other requirements relating to the national security.

7. To ensure that the capabilities of the departments and agencies are utilized effectively for the production of intelligence of common concern, the following division of interests, subject to refinement through a continuous program of coordination and evaluation by the Director of Central Intelligence to promote an integration of effort and to avoid undesirable duplication, shall serve as a general delineation of primary responsibilities:

a. The Department of State shall produce political and

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sociological intelligence on all countries, and economic intelligence on countries outside the Sino-Soviet Bloc.

b. The Departments of Army, Navy and Air Force shall produce army, naval, and air intelligence, respectively. This production shall include scientific, technical and economic intelligence pertinent to their departmental missions.

c. The Central Intelligence Agency shall produce economic intelligence on the Sino-Soviet Bloc and scientific and technical intelligence as a service of common concern. Further, the Central Intelligence Agency may produce such other intelligence as may be necessary to discharge the statutory responsibilities of the Director of Central Intelligence.

d. The production of intelligence on atomic energy is a responsibility of all departments and agencies represented on the Intelligence Advisory Committee, to be coordinated through the Joint Atomic Energy Intelligence Committee structure.

8. Despite the above mentioned allocations of primary production responsibilities, there will be areas of common or overlapping interest which will require continuing inter-agency liaison and cooperation. In the event that a requirement for intelligence is established for which there is no existing production capability, the Director of Central Intelligence, in consultation with the Intelligence Advisory Committee, shall determine which of the departments and agencies of the intelligence community can best undertake the primary responsibility as a service of common concern.

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